

Government of Western Australia Department of Mines and Petroleum Resources Safety

### **Overview of dangerous goods incident reports 2008**

March 2009

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#### **Overview of 2008 incident reports**

This report describes dangerous goods and explosives incidents that occurred in 2008. The report also compares the 2008 incident data with comparable data collected since 1991, and provides some statistical analysis of incident data for 2001 to 2008.

Looking at nearly 20 years of data, the total number of reported incidents, excluding major hazard facility (MHF) incident reports, has remained relatively constant over the period. It is suspected that the actual number incidents is greater than the number reported, so year-to-year variations should not be overinterpreted. This is particularly true for explosives incidents, which are concentrated on mine sites and have been mostly reported to the mines inspectorate, Resources Safety. For example, 109 explosives incidents were reported to the mines inspectorate from 2001 to 2005, while only six incidents were reported to the Chief Dangerous Goods Officer during that time.

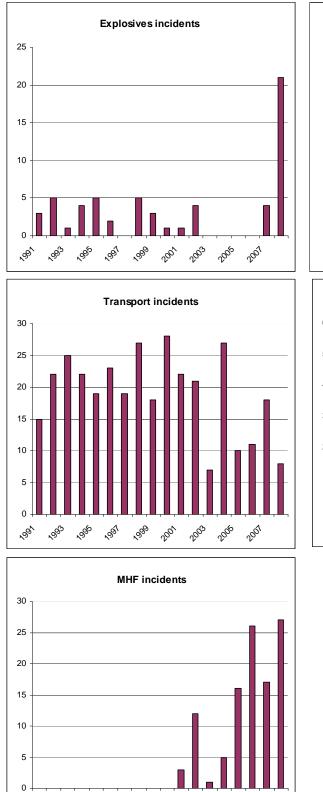
The MHF incidents numbers increased dramatically in the period 2005–08. This is attributed to greater awareness among operators about reporting obligations, rather than a significant increase in the number of incidents.

The *Dangerous Goods Safety Act 2004* and associated regulations came into force on 1 March 2008. Awareness-raising about the reporting obligations under this Act has resulted in a significant increase in the number of reported incidents for explosives and for three particular dangerous goods sites. The latter data are reported separately as their inclusion would significantly distort the analysis of long-term trends.

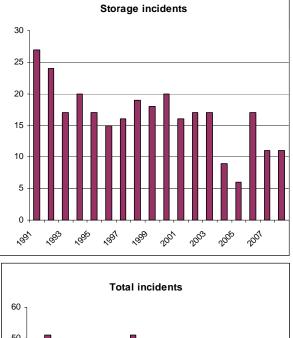
While there were some serious injuries, there were no fatalities as a result of a dangerous goods incident in 2008.

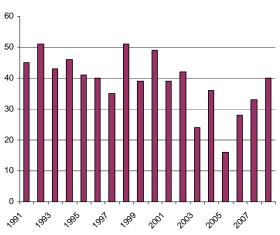
Malcolm P Russell CHIEF DANGEROUS GOODS OFFICER

3 March 2009



# Number of dangerous goods incidents for 1991–2008





,99<sup>1</sup>

1995

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~<sup>%</sup>

200'

2005

2003

2001

## **Explosives incidents in 2008**

There were 21 explosives incidents reported to Resources Safety in 2008. Nine were reported directly to the Chief Officer. A further 12 incidents were reported to the mines inspectorate and were incidents reportable under the *Dangerous Goods Safety Act 2004*.

The number of incidents was much higher than in previous years, and this is mostly attributed to greater awareness in industry to report all incidents, including near-misses. The reports cover a wide range of incident types with no obvious pattern or cause for Resources Safety to undertake any targeted education campaign.

Fortunately, none of the reported incidents involved any injuries or fatalities.

| Date     | Location   | Goods                 | Incident details  |
|----------|------------|-----------------------|---|
| 26/01/08 | SWAN RIVER | Fireworks             | A small fire occurred on one of the pontoons<br>towards the end of the Australia Day fireworks<br>display. The fire was put out quickly by the fire<br>patrol boat. The cause of the fire was<br>undetermined.  |
| 19/02/08 | WAROONA    | Explosive             | A worker failed to tag-in at an independent<br>underground tag-board. The shotfirer initiated<br>the shot believing the area had been cleared.<br>The worker was far enough away from the<br>shot to avoid injury.  |
| 5/04/08  | KALAMUNDA  | Fireworks             | A firework was found in a public rubbish bin. It<br>was an unexploded 10 mm diameter 8-shot<br>Roman candle and was still capable of being<br>fired. The fireworks operator was advised to<br>clean up after displays and dispose of any<br>unfired fireworks properly. |
| 09/04/08 | MINE SITE  | Emulsion<br>explosive | A small amount of emulsion explosives was<br>found in a crib hut. The area was isolated and<br>an explosives contractor called in to remove<br>the explosive.   |
| 15/04/08 | BODDINGTON | Explosive             | Flyrock fell outside the exclusion zone causing workers to take cover. There were no injuries.  |
| 28/04/08 | WHIM CREEK | Waterget<br>explosive | One-third of a surface pattern that was loaded<br>with a different delivery of bulk explosives<br>failed to initiate. A faulty batch is suspected.  |
| 14/05/08 | MOUNT IDA  | Blast gas<br>emission | A worker was exposed to post-blast gases<br>due to failure of tag-in procedures. There<br>were no injuries but a worker was sent to<br>hospital for observation.  |
| 15/6/08  | MINE SITE  | Sulfide dust          | A planned shot initiated a sulfide dust<br>explosion. This caused minor damage to<br>ventilation ducting and produced noise and<br>fumes. There were no injuries.   |

| Date     | Location           | Goods               | Incident details  |  |  |  |
|----------|--------------------|---------------------|---|--|--|--|
| 24/06/08 | COLLIE             | Explosive           | The practice of adding diesel to a proprietary explosive has stopped as it can cause deflagration.  |  |  |  |
| 13/07/08 | KARRATHA           | Explosive           | Considerable flyrock landed in a neighbourin<br>premises. There were no injuries but some<br>property damage. The drilling pattern was<br>altered to avoid a repeat.  |  |  |  |
| 3/08/08  | HIGGINSVILLE       | ANFO                | Loading of stope upholes with ANFO resulted<br>in 100–300 kg of spillage, which detonated<br>sympathetically with the main shot causing an<br>unexpected air-blast.   |  |  |  |
| 08/08/08 | RAVENSTHORPE       | Explosive           | A misfire occurred while initiating a blast usir<br>a remote firing system. The likely cause was<br>small particle of grit or moisture in the<br>aperture of the signal tube diverting the spar<br>from the exploder. Practices have been<br>changed to reduce the likelihood of grit gettir<br>into the firing device. |  |  |  |
| 26/08/08 | YANDICOOGINA       | Ammonium<br>nitrate | An mobile processing unit (MPU) vehicle<br>entered the blast shot, drove into a hole and<br>rolled onto its side, spilling about 100 kg of<br>ANFO. No-one was injured but there was<br>minor damage to the vehicle. The company<br>has now ceased scalloping the pit floor to<br>create a windrow.                     |  |  |  |
| 26/09/08 | MINE SITE          | Explosive cord      | A bulldozer operator accidentally initiated misfired cord with the dozer blade on a waste dump. There were no injuries.   |  |  |  |
| 11/10/08 | TELFER             | Explosive           | Fumes were noticed coming from a blast hole.<br>An exclusion zone was enforced and the shot<br>was fired without further incident.  |  |  |  |
| 27/10/08 | MINE SITE          | Exlposive           | A rock breaker operator noticed a minor flash<br>and explosion when a jaw crusher<br>accidentally initiated misfired explosives.<br>There were no injuries.   |  |  |  |
| 31/10/08 | MINE SITE          | Blast box           | A shotfirer received a minor electric shock from an unearthed blast box.  |  |  |  |
| 11/11/08 | COCKATOO<br>ISLAND | Primer              | An excavator accidentally initiated a misfired<br>primer. Flyrock travelled 40 m and an<br>incoming truck received minor chips to the<br>windscreen. There were no injuries.  |  |  |  |

| Date     | Location     | Goods                      | Incident details  |
|----------|--------------|----------------------------|---|
| 19/11/08 | NEWMAN       | Explosive                  | A water truck drove through a demarcation<br>signage and cones onto a loaded shot. The<br>truck was stopped by a shotfirer and diverted<br>from the blast area. The company will now<br>establish windrows around all blast patterns<br>prior to any explosives or blasting agents<br>being used. |
| 05/12/08 | YANDICOOGINA | Explosives<br>and boosters | While charging a blast pattern, some<br>detonators and boosters were left on the shot.<br>All were recovered and disposed of in a blast<br>the following day. The company will provide<br>retraining for all personnel and develop an<br>audit schedule to ensure controls are<br>effective.      |
| 17/12/08 | NEWMAN       | Detonator lead             | A downhole lead caught on a ANFO delivery auger outlet funnel during loading operations.  |

### Dangerous goods storage and handling incidents in 2008

The number of reported dangerous goods storage and handling incidents in 2008 (11) was relatively low compared with the annual average for the last 20 years (17) and thus interpretation of the data was difficult.

Four of the incidents apparently resulted from human error, while five apparently resulted from mechanical failure, but there were no recurring themes in the accidents.

Unfortunately, two of the storage and handling incidents resulted in injury, one severe.

As well as those listed below, a further 325 spill incidents (involving 1 kL or more) were reported for the period 1 March to 31 December 2008 for three operations that are particularly prone to losses of containment. These had not been previously considered or reported as dangerous goods incidents.

| Date     | Location                 | Goods                     | Incident details  |
|----------|--------------------------|---------------------------|---|
| 04/02/08 | GREAT<br>SANDY<br>DESERT | Sulfuric acid             | A valve failure on a sulfuric acid storage tank resulted in a 5 kL spill into a bunded area.  |
| 24/02/08 | PORT<br>HEDLAND          | Sodium hydroxide solution | A paint blister caused a pinhole leak on a tank.  |
| 14/04/08 | KWINANA                  | Calcium<br>hypochlorite   | There was a fire at a bulk liquid storage facility<br>when calcium hypochlorite (20 kg) reacted<br>with oily water, generating sufficient heat to<br>start the fire.  |
| 10/04/08 | KWINANA                  | Diesel fuel               | 20 kL of diesel spilled into a sealed bund.   |
| 10/05/08 | KWINANA                  | Diesel fuel               | Two drain valves on a diesel storage tank<br>were partially opened, releasing about 20 kL<br>into a bunded area. About 5 kL escaped into a<br>second bunded area. Vandalism is suspected.   |
| 25/05/08 | WANNEROO                 | Petrol                    | A driver was distracted while transferring<br>petrol from a 60 L drum into the fuel tank of<br>his car using a 12 V electric fuel pump, and<br>fuel spilled out of the tank and onto the<br>carport. A citronella lamp burning a few<br>metres from the filling point ignited the petrol.<br>The car was burnt out, and two adjacent cars<br>and a bedroom adjacent to the carport were<br>damaged. The man received first degree<br>burns to his right hand and head, and was<br>admitted to hospital. |
| 31/05/08 | COLLIE                   | Diesel fuel               | A truck drove away with the hose attached<br>while refuelling, causing a spill of 8.4 kL of<br>diesel. All except 50 L was caught in<br>secondary containment. The spilt diesel was<br>removed to a waste recyling facility.  |
| 02/06/08 | TOM PRICE                | LP gas                    | Gas escaped from a loose valve on a storage tank. The emergency stop was activated to stop the leak.  |

| Date     | Location | Goods  | Incident details  |
|----------|----------|--|---|
| 26/06/08 | PINJARRA | Sodium hydroxide                                 | Faulty wiring in a backup power system led to<br>a partial power failure, which resulted in a spill<br>of about 140 kL of solution. |
| 3/10/08  | COLLIE   | Coal, LP gas,<br>oxygen, nitrogen,<br>coal gases | An explosion at a trial coal carbonising plant<br>caused severe damage to the plant and<br>severe burns to the operator.            |
| 13/11/08 | WAROONA  | Caustic wash liquor                              | A significant volume of caustic wash flowed<br>out of containment following a tank overflow<br>and sump pump failure.               |

### Dangerous goods transport incidents in 2008

There were eight reported dangerous goods transport incidents in 2008, which is much lower than the annual average of 19 for the last 20 years. Given the significant increase in the amount of dangerous goods being transported over this time, this is a good result. Similarly, the number of accidents involving dangerous goods vehicles is below the average for heavy goods vehicles generally.

Most of the reported incidents can be attributed largely to human error, with most being traffic accidents involving dangerous goods, rather than the dangerous goods causing the incident.

| Date     | Location                     | Goods  | Incident details  |
|----------|------------------------------|--|---|
| 15/03/08 | HALLS CREEK                  | Corrosive liquid   | A triple road train rolled over. The first two<br>trailers carried 200 L drums of corrosives and<br>the third trailer had bulk acid. Only the drums<br>of corrosive leaked and required clean up. |
| 27/03/08 | BURRUP<br>PENINSULA          | Sodium hydroxide solution  | The rollover valve of a tanker vehicle failed in transit, spilling 100–200 L of corrosive liquid onto the driveway of a chemical manufacturing plant.   |
| 21/05/08 | GREAT<br>NORTHERN<br>HIGHWAY | Methanol   | Methanol leaked onto a vehicle when a metal<br>1.5 kL intermediate bulk container (IBC) split.<br>The IBC was stored in a temporary bund and<br>its contents decanted into another IBC.           |
| 10/06/08 | MUCHEA                       | Methanol   | A leaking metal 1.5 kL IBC of methanol was observed at a transport driver's residence.  |
| 08/07/08 | WYNDHAM                      | Ammonium nitrate   | While travelling through road works the<br>wheels of a triple road train hit the curb,<br>causing the rear tipper to roll over and lose<br>solid ammonium nitrate.                                |
| 13/08/08 | WELSHPOOL                    | Corrosive liquid<br>(4% hydrofluoric<br>acid and 20%<br>sulphuric acid<br>mixture) | An IBC, consisting of a rigid plastic inner<br>receptacle and an outer metal mesh frame,<br>cracked as it was being transported, leaking<br>about 800 L of acid onto the road.                    |
| 16/08/08 | CATABY                       | Crude oil  | A collision between a utility vehicle and a road train caused the rear tanker of the road train to rollover, spilling about 40 kL of product.   |
| 22/12/08 | PORT<br>HEDLAND              | Diesel fuel  | A rear tanker rolled over while negotiating an intersection, spilling about 2 kL of diesel.   |

Fortunately, no serious injuries or fatalities resulted from these incidents.

## Major hazard facility incident reports in 2008

A critical point about major hazard Facility incident reports is that they are a combination of reports of incidents that involve injury or damage, incidents that did not, and near misses.

The number of MHF incident reports in 2008 (27) was higher than in 2007 (17) but comparable to 2006 (26). It is suspected that there is considerable under-reporting of incidents from some MHFs and therefore no firm conclusions can be drawn from the incident data, except that very few incidents result in injury and there were no serious injuries or fatalities at MHFs during 2008.

The data for 2008 were dominated by a large number of incidents (11) at one facility. Resources Safety has been working closely with the company concerned in an attempt to address its problems.

| Date     | Location                               | Goods                          | Incident details  |
|----------|--|--------------------------------|---|
| 7/01/08  | CHEMICAL<br>MANUFACTURER,<br>KWINANA   | Sodium<br>hydroxide            | Sodium hydroxide sprayed into the eyes of an employee who was repairing a pump.   |
| 2/01/08  | GAS PLANT,<br>KARRATHA                 | LNG                            | The main electrical substation tripped,<br>resulting in total shut down of the facility. This<br>was followed by depressurisation and flaring<br>of process units.  |
| 14/01/08 | CHEMICAL<br>MANUFACTURER,<br>KWINANA   | Sodium<br>hydrosulphide        | A batch of imported sodium hydrosulphide<br>experienced self heating as was immediately<br>isolated as a precautionary measure.   |
| 6/02/08  | AMMONIA<br>MANUFACTURER,<br>KARRATHA   | Anhydrous<br>ammonia<br>vapour | About 800 kg of ammonia was released from<br>a faulty pressure relief valve on an ammonia<br>storage tank. There were no injuries, but<br>ammonia was reportedly detected by<br>construction workers 2 km downwind. |
| 12/02/08 | PIGMENT<br>MANUFACTURER,<br>KWINANA    | Chlorine                       | Chlorine was released due to inadequate purging.  |
| 14/02/08 | FERTILISER<br>MANUFACTURER,<br>KWINANA | Chlorine                       | Chlorine was released from a 1 tonne drum of chlorine through a loose valve gland.  |
| 7/03/08  | FERTILISER<br>MANUFACTURER,<br>KWINANA | Ammonium<br>nitrate            | The AN bulk store had a dangerously high product face due to operator error.  |
| 28/03/08 | GAS PLANT<br>KARRATHA                  | Electrical                     | An electrical fault within the harmonic filters unit resulted in shutdown of three LNG trains.  |
| 8/04/08  | FERTILISER<br>MANUFACTURER,<br>KWINANA | Cyanide,<br>ammonia            | Cyanide and ammonia were released from a waste gas duct.  |
| 11/04/08 | FUEL TERMINAL,<br>KWINANA              | Petrol                         | About 200 L of petrol was lost in the vapour recovery area from an atmospheric vent.  |

| Date     | Location                               | Goods                         | Incident details   |  |  |
|----------|--|-------------------------------|--|--|--|
| 18/05/08 | FERTILISER<br>MANUFACTURER,<br>KWINANA | Sulfuric acid                 | About 1 kL of sulfuric acid spilled when a tank was overfilled.  |  |  |
| 13/05/08 | FERTILISER<br>MANUFACTURER,<br>KWINANA | Ammonia                       | There was a controlled release to seawater of<br>about 0.5 tonnes of ammonia from a surge<br>drum on the ammonia unloading system after<br>the surge drum level tripped. |  |  |
| 28/05/08 | GAS PLANT,<br>KARRATHA                 | LNG                           | Gas was released during servicing of a valve during maintenance.   |  |  |
| 9/05/08  | PIGMENT<br>MANUFACTURER,<br>KWINANA    | Chlorine                      | Failure of distributed control system (DCS) logic led to release of chlorine gas.  |  |  |
| 18/06/08 | PIGMENT<br>MANUFACTURER,<br>KWINANA    | Chlorine                      | Corrosion in a pipeline led to release of chlorine gas.  |  |  |
| 19/06/08 | PIGMENT<br>MANUFACTURER,<br>KWINANA    | Chlorine                      | Chlorine gas leaked due to improper valve installation.  |  |  |
| 16/07/08 | PIGMENT<br>MANUFACTURER,<br>KWINANA    | Titanium<br>tetrachloride     | Improper shut down process led to release of titanium tetrachloride.   |  |  |
| 16/07/08 | PIGMENT<br>MANUFACTURER,<br>KWINANA    | Titanium<br>tetrachloride     | Valve failure led to release of titanium tetrachloride.  |  |  |
| 19/07/08 | PIGMENT<br>MANUFACTURER,<br>KWINANA    | Chlorine                      | Chlorine was released due to mixing of incompatible chemcals.  |  |  |
| 18/09/08 | PIGMENT<br>MANUFACTURER,<br>KWINANA    | Chlorine                      | Chlorine gas leaked due to insufficient scrubbing.   |  |  |
| 18/09/08 | PIGMENT<br>MANUFACTURER,<br>KWINANA    | Unknown<br>process gas        | A process upset resulted in leak of process gas.   |  |  |
| 18/09/08 | FERTILISER<br>MANUFACTURER,<br>KWINANA | Sodium<br>cyanide<br>solution | 100 L of sodium cyanide solution leaked in a bund, and 1 L sprayed outside the bund from a failed weld on replacement pipework.  |  |  |
| 22/10/08 | CHLORINE<br>MANUFACTURER,<br>KEMERTON  | Sodium<br>hypochlorite        | Loss of containment of sodium hypochlorite following vehicle collision with a pipeline rack.   |  |  |
| 28/11/08 | OIL REFINERY,<br>KWINANA               | Fuel oil                      | Fuel oil leaked from a corroded pipeline within the tank farm.   |  |  |

| Date     | Location                            | Goods               | Incident details   |
|----------|-------------------------------------|---------------------|--|
| 3/12/08  | PIGMENT<br>MANUFACTURER,<br>KWINANA | Chlorine<br>vapour  | Fire in a pre-treatment sump resulted in the burning of a fibreglass pipe and release of chlorine vapour.                      |
| 19/12/08 | FERTILISER<br>PLANT, KWNIANA        | Ammonium<br>nitrate | 3 t of ammonium nitrate spilled from the tailgate of a truck onto internal road as the truck pulled away from the loading bay. |
| 26/12/08 | PIGMENT<br>MANUFACTURER,<br>KWINANA | Chlorine            | Chlorine gas leaked through a hole in a de-<br>mister.   |

### Statistical analysis of incident data for 2001–2008

The following table summarises storage and handling and transport incident data for the period 2001 to 2008. The data have been analysed to identify the proportion of incidents nominally caused by mechanical failure or human error, and determine whether there was loss of product involved, serious injuries or fatalities.

Of the 100 *storage and handling incidents*, 51% were caused by mechanical or design failure and 43% by human error. Fortunately, there were only two serious injuries and no fatalities during the eight-year period, although one injury occurred in 2008.

Of the 124 *transport incidents*, 36% were caused by mechanical or design failure and 58% by human error. For the purposes of this analysis, incidents such as truck roll-overs were classified as being due to human error on the assumption that the main cause was driver inattention, excessive speed or both, although it should be noted that, in some cases, other drivers were at fault. Over the period, unfortunately, there were four incidents resulting in serious injuries and three involving fatalities. There were no serious injuries or fatalities during 2008.

For both storage and handling and transport incidents, there was a wide variety of mechanical failures involved that do not show any consistent pattern.

Further analysis of the transport data showed that 42 (34%) incidents involved double or triple road trains, and most were roll-overs. In addition, several other incidents involved standard single tanker vehicles. This is indicative of the extensive use of these vehicles for dangerous goods transport and the inherently greater risk of driving these vehicles, particularly where long distance transport is involved. The data suggest that dangerous goods transport companies need to pay more attention to ensuring road trains do not speed, and drivers are well trained and provided with adequate rest breaks to optimise their alertness.

|  | Total<br>number | Material or<br>design<br>failure | Human<br>error | Loss of<br>product | Serious<br>injury | Fatality |
|--|-----------------|----------------------------------|----------------|--------------------|-------------------|----------|
| Storage and handling (number of incidents) | 100             | 51                               | 43             | 71                 | 2                 | 0        |
|  |                 | 51%                              | 43%            | 71%                | 2%                | 0%       |
| Transport (number of incidents)            | 125             | 45                               | 73             | 95                 | 4                 | 3        |
|  |                 | 36%                              | 58%            | 76%                | 3%                | 2%       |

#### Storage and handling and transport incident data 2001–2008